

# County Method of Distribution for 2016 Floods CDBG-Disaster Recovery Allocation

## **Summary Information**

#### **Contact Information**

County: Brazoria County

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City, State, Zip: Angleton, TX, 77515

### **Allocation Summary**

County Allocation for All Activities: \$15,807,714

Infrastructure: \$14,226,943

Housing: \$1,580,771

# **Citizen Participation**

Below is a description addressing how the County complied with the Citizen Participation Plan regarding citizen and non-governmental organization outreach, and any efforts exceeding GLO minimum public participation requirements:

Brazoria County, per its Citizen Participation Plan, uses several methods for encouraging citizen participation. Outreach efforts include newspaper advertisement, postings at Courthouse, on the County's website, Facebook, Twitter, Public Housing and Welfare office, Cities, non-profits and faith based organizations, public hearings and surveys. Brazoria County Community Development Department has also reached out to our non-profits, faith-based organizations, and organizations representing protected classes and low-to-moderate citizens to discuss unmet needs within the community related to CDBG-DR funds. A planning meeting was held, which prompted a survey for citizen input. Surveys are in both English and Spanish, which are the 2 main languages spoken in Brazoria County. The survey was placed on the County's website, as well as on Facebook and Twitter. AmeriCorps volunteers, who had been assisting the Long Term Recovery Team in helping residents with housing damage, also went door-to-door to distribute surveys in areas affected the most from the flooding. The survey was additionally emailed to local public service agencies and community leaders for input on projects. The County also held 2 public hearings, one during the day and one in the evening, in accessible locations and with additional special accommodation upon request, to provide flexibility for citizens to attend.

#### **Public Planning Meeting**

**Date/Time:** 05/15/2017 2:00 p.m. Location: **Brazoria County East Annex** 

> 1524 E. Mulberry, Suite 144 Angleton TX 77515

Attendance: Jenna Masters and Gloria Luna, United Way of Brazoria County; Joe Ripple, County floodplain administrator; George Culver, LIA Engineering; Norman Schroeder, Disa Schulze, City of Holiday Lakes; Dude Payne, Commissioner Pct 1; Jo Mapel of Bailey's Prairie; David Linder, Commissioner Pct 4; Heather Lagrone, Cynthia Hudson, Jay Franklin, Texas GLO; Nancy Friudenberg, Jennifer Crainer, Connie Garner, Bryan Frazier, Clay Forister, Brazoria County; Robin Crouch, Baker & Lawson; Juan Moya, Freese & Nichols.

**First Public Hearing Information** 

**Date/Time:** 07/26/2017 5:30 p.m. Location: **Brazoria County Courthouse Courtroom** 

> 111 E. Locust, Suite 102 Angleton, TX 77515

Attendance: Bob Fulbright, Sharon Skoruppa, Steve Stein, Johnny Bryant, Peggy Bryant, Nancy Friudenberg,

and Jennifer Crainer

**Second Public Hearing Information** 

**Date/Time:** 08/03/17 10:00 a.m. **Location:** Brazoria County Annex

> 1524 E Mulberry Angleton TX 77515

Attendance: David Ramsey, Susan Ramsey, Bob Fulbright, Jo Mapel, C. B. Robinson, III, Gerald Olson, Pct. 4

Commissioner David Linder, Nancy Friudenberg, Jennifer Crainer, and Bruce Spitzengel.

Personal Notice. As required, personal notice was sent to eligible entities at least five days in advance of the public hearings using the following method(s) (at least one must be selected):

Method	Date Sent	Documentation
Electronic Mail	7/17/2017	Attached
Fax		
Hand Delivery	7/17/2017	Attached (County Clerk's Office for Courthouse posting)
Certified Mail		

Internet Notice. As required, public notices was distributed on the Internet at least five days in advance using the following method:

	Method	Date Published	Documentation
$\boxtimes$	County Website	7/17/2017	See Attached

Published Notice. As required, notice of the public hearings was published in at least one regional newspaper at least three days in advance. Notice of public hearing was published in the following regional newspaper(s):

	News	paper Name	Date Published	Documentation
$\boxtimes$	] Brazo	sport Facts	7/17/2017	Attached
$\triangleright$	] La Vo	Z	7/24/2017	Attached

#### Citizen Comment Documentation

The required copy of a sign-in sheet from the public hearing is attached. Attached
A summary of the citizen comments and meeting discussion is attached. Attached

Describe any efforts to notify and accommodate those with modified communication needs, such as posting information and providing interpretive services for other languages.

The public and local social service organizations were notified via public posting, newspapers, the website, and in writing to Gulf Coast MHMR, Brazoria County Center for Independent Living, Salvation Army, River of Hope, WIC, Health and Human Services Department, and the Long Term Recovery Team/United Way.

One Public Hearing will be held in the Commissioner's Courtroom at the Brazoria County Courthouse and one was held in Suite 162 at the Brazoria County East Annex. Both locations are ADA compliant. No special accommodations were requested to attend either of these public hearings, and special accommodations are always granted within the controls of the County, given reasonable time to do so.

# **Long-Term Planning and Recovery**

Below is an explanation of how the region's method of distribution fosters long-term community recovery that is forward-looking and focused on permanent restoration of infrastructure, housing and the local economy.

Parts of Brazoria County sustained a significant damage during the 2016 flood event as a result of inadequate drainage systems. The County will focus on mitigating the physical drainage conditions that contributed to regional flooding and related property damage. As a result of these failures to function, the County will prioritize drainage activities in support of housing for infrastructure projects, specifically those that benefit low-and-moderate income areas.

Brazoria County's distribution plan fosters long term community recovery by collectively addressing regional failures to function that affected multiple neighborhoods in both unincorporated and incorporated areas of the County. Improvements will reduce the impact of flooding on housing, personal property, and public infrastructure. This plan provides for an efficient, uniform implementation of housing assistance by the County for the elevation and buyout of damaged or flooded homes.

# **Unmet Housing Needs**

Below is an explanation of how unmet housing needs will be addressed or how economic revitalization or infrastructure activities will contribute to long-term recovery and restoration of housing in the most impacted and distressed areas.

The State of Texas Plan for Disaster Recovery estimates a \$3.8 million unmet housing need in Brazoria County related to the 2016 flood events, or approximately twelve percent (12%) of the County's total unmet disaster recovery need of \$32 million (pp 20-24). FEMA data indicates owner-occupied properties represent around 80 percent of unmet housing needs, and 90 percent of the unmet need is located in the County's unincorporated areas. Brazoria County intends to provide housing assistance to LMI households, which comprise 38% of all households in the County. Applying this share to the unmet housing need total yields an estimated LMI unmet housing need of approximately \$1.5 million or around 10% of the County's total allocation. The County will use FEMA data to help identify homeowners that have unmet needs.

The County may consider buyouts where elevation is not cost effective. Brazoria County does not currently plan to place a cap on per-house expenditures beyond any cap imposed by CDBG-DR regulation. Based on input from local non-profit organizations serving lower income, minority, elderly, disabled, and homeless populations, the County will prioritize "general" LMI rather than specific categories of LMI persons. Infrastructure projects will address debris clearance in primary drainage ways with recurrent flooding events in support of negatively impacted housing. Targeting these needs will foster long term recovery for residential areas that were most impacted by high water and the failure to function of targeted drainage systems during the 2016 flood event.

## **Method of Distribution Detail**

The County is required to prepare a method of distribution between the eligible entities or projects. The GLO has directed the County to use a direct allocation technique based on objective, verifiable data. The Method of Distribution will identify how it meets benefiting 70% low-to-moderate persons requirement., supports minimum allocation amounts that help ensure project feasibility, and provides an explanation of the distribution factors selected.

## **Affirmatively Furthering Fair Housing Statement**

All subrecipients will certify that they will affirmatively further fair housing ("AFFH") in their grant agreements, and will receive GLO training and technical assistance in meeting their AFFH obligations. Additionally, all project applications will undergo AFFH review by GLO before approval. Such review will include assessment of a proposed project's area demography, socioeconomic characteristics, housing configuration and needs, educational, transportation, and health care opportunities, environmental hazards or concerns, and all other factors material to the AFFH determination. Applications should show that projects are likely to lessen area racial, ethnic, and low-income concentrations, and/or promote affordable housing in low-poverty, nonminority areas in response to natural hazard related impacts.

#### **Distribution Factors**

The County has selected the following distribution factors:

The County will administer all local Disaster Recovery funds for both infrastructure and housing projects and will not make distributions to eligible entities. This decision was based on the following: (1) the cities impacted by the disaster events agree that the most significant impacts of the disaster were regional in nature; (2) all parties agree that given the regional extent and systemic interdependence of the impacts and any proposed solutions, the County is the logical entity to administer these funds; and (3) cities with major housing impacts agreed that the county has the experience and capacity necessary to complete housing projects in an efficient and uniform manner.

Distribution Factor*	Weight	Documentation Source	Explanation of Factor Selection and Weighting
Ability to Conduct Regional Projects across multiple jurisdictions	100	Maps of jurisdictional boundaries, and damaged housing units including those with unmet needs derived from FEMA housing damage data.	Brazoria County will use its CDBG-DR infrastructure funds for regional projects that principally benefit low-and-moderate income residents of multiple jurisdictions that contained significant housing damage during the 2016 flood event. These funds will be administered by the County, as the sole entity with jurisdiction across all impacted areas.

Ability to Provide	100	Maps of jurisdictional	Brazoria County will use its CDBG-DR housing
Targeted Housing		boundaries and damaged	funds for housing elevation/buyout projects
Assistance across		housing units including	that principally benefit low-and-moderate
multiple		those with unmet needs	income residents of jurisdictions that contained
jurisdictions		derived from FEMA	significant housing damage during the 2016
		housing damage data.	flood event. These funds will be administered
			by the County, as the sole entity with
			jurisdiction across all impacted areas.

<sup>\*</sup>Add more rows if needed

All allocations must meet or exceed a floor of \$100,000 to help ensure sufficient funds for at least one eligible project.

## **Eligible Activities**

Grantee activities must be specifically related to 2016 disaster(s), and must meet the following criteria:

- Activity must be a CDBG-eligible project;
- Activity must be in response to a 2016 disaster(s) related impact in one of the following ways:
  - o Direct verifiable damage from the disaster(s) that requires improvement of conditions, or
  - o The facilities must have failed to function in the normal capacity as a result of the disaster(s).
- The County has added a stipulation that projects must meet a regionally-established recovery priority.

The County has addressed prioritization of eligible activities as follows:

The County has determined that recurrent flooding due to inadequate regional drainage facilities is the highest priority for infrastructure improvement in support of housing. In recognition of housing needs the County has determined that direct housing assistance is a priority and based on information gathered during the MOD process indicated that the majority of homeowners were assisted through insurance, FEMA Individual Assistance and SBA loans. Other households with unmet needs shall be prioritized based on factors appropriate for the use of Disaster Recovery funds. It is anticipated additional Disaster Recovery funding shall be provided and the County shall place any such funding into the non-housing infrastructure projects in support of housing.

$\boxtimes$	The County has limited Grantees in the region to selecting projects meeting the following regional priority activities:		
	Non-housing	Activiti	es
	Water Facilities		Specially Authorized Public Facilities & Improvements
	Sewer Facilities		Public Services
	Other Public Utilities (gas, et al)		Clearance & Demolition Activities
	Street Improvements		Code Enforcement
	Flood and Drainage Improvements		Specially Authorized Assistance to Private Utilities
$\boxtimes$	Debris Removal (riparian)		Economic Development
	Community Centers & Emergency Shelters (Existing)		Planning and Urban Environmental Design
	Senior Centers		Fire Protection Facilities and Equipment
	Parks, Playgrounds and other Recreational Facilities		

Housing Activities				
$\times$	Single-family repair and rehabilitation		Multi-family repair and rehabilitation	
	Single-family replacement		Multi-family replacement	
$\boxtimes$	Single-family elevation of homes in flood plains		New Multi-family to replace multi-family	
	Single family relocation from flood		Puvouts	
Ш	plains or identified environmental		Buyouts	
	Planning related to housing			

## **Reallocation of Funds**

The county must identify the process of reallocation of funds from de-obligated funds and/or cost savings from completed projects:

Funds that are de-obligated and/or costs savings realized from completed projects will be reallocated to Brazoria County for other eligible projects. The County anticipates it may receive an additional allocation of \$1,182,820 \$486,897. Any additional allocation will be divided in the same proportion between infrastructure and housing as in the original Method of Distribution Allocation Summary without requiring further amendment used for infrastructure projects.

# **Approval and Signatory Authority**

A Resolution of the County is attached approving the method of distribution and authorizing its submittal to the Texas General Land Office. I certify that the contents of this document and all related attachments are complete and accurate.

Signature	Date
Printed Name	Title
Email Address	Telephone Number